## 2.1 — Tariffs

### ECON 324 • International Trade • Spring 2023

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## Outline



### <u>Tariffs</u>

Effects of an Import Tariff in a Small Country

Effects of an Import Tariff in a Large Country

**Optimal Tariff Theory** 

**The Effective Rate of Protection** 



# Tariffs

## **Tariffs, According to POTUS 45**



 $\sim$ 

Following



Following

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Tariffs are the greatest! Either a country which has treated the United States unfairly on Trade negotiates a fair deal, or it gets hit with Tariffs. It's as simple as that - and everybody's talking! Remember, we are the "piggy bank" that's being robbed. All will be Great!

7:29 AM - 24 Jul 2018

20,852 Retweets 92,362 Likes





**Donald J. Trump** 

When a country (USA) is losing many billions of dollars on trade with virtually every country it does business with, trade wars are good, and easy to win. Example, when we are down \$100 billion with a certain country and they get cute, don't trade anymore-we win big. It's easy!

5:50 AM - 2 Mar 2018



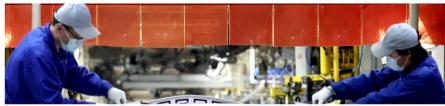
## **But It's Not Just a Trump Thing...**

#### US-China trade war: Trump-era tariffs on imports kept in place as Joe Biden's ambivalence persists

- Renewal comes four years after additional duties imposed on products ranging from construction to cars encompassing US\$16 billion worth of goods
- White House is of two minds as administration sees 'significant leverage' in tariffs yet American consumers feeling pinched by high inflation



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### Call Them the Biden-Trump Tariffs Now

U.S. beverage makers and consumers continue to pay for tariffs on aluminum that the President won't lift.

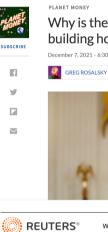
By The Editorial Board Follow Oct. 26, 2022 6:39 pm ET

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Why is the Biden administration increasing the cost of building houses?







World v Business v Legal v Markets v Breakingviews Technology v Investig

1 minute read - September 2, 2022 7:25 PM EDT - Last Updated 6 months ago

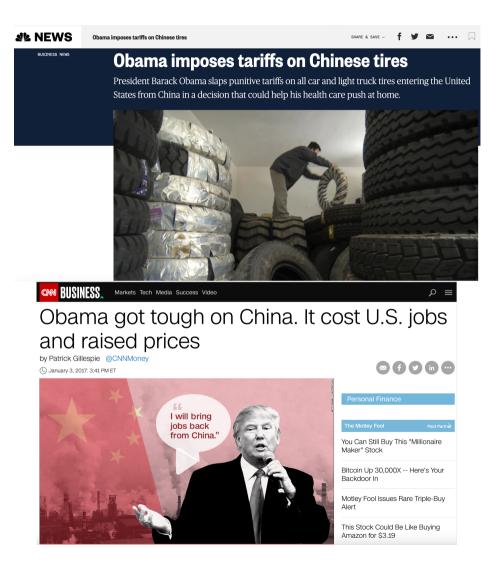
- **Biden administration to maintain China**
- tariffs while review continues







### ...Or Just A Recent Thing



#### CONOMY

President Bush imposed steel tariffs in 2002 – and it didn't go so well for the U.S.





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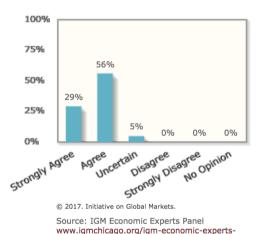
## Tariffs, According to Professional Economists



Question A: Freer trade improves productive efficiency and offers consumers better choices, and in the long run these gains are much larger than any effects on employment.

#### Responses

panel



Responses weighted by each expert's confidence



Source: IGM Economic Experts Panel www.igmchicago.org/igm-economic-expertspanel



Source: IGA Experts Poll (2012)

## **International Trade Policies**

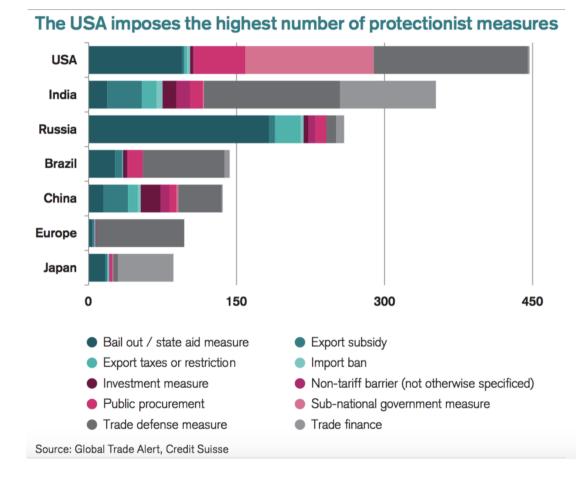
- Economists generally agree that free trade best enhances overall social welfare
- Yet free trade is rare in the world
- Two questions:
  - 1. Why is free trade rare? Or, why are trade restrictions common?
  - 2. What are the consequences of restricting trade?





## **International Trade Policies**





This was in 2015, before the Trump Administration!



# Tariffs

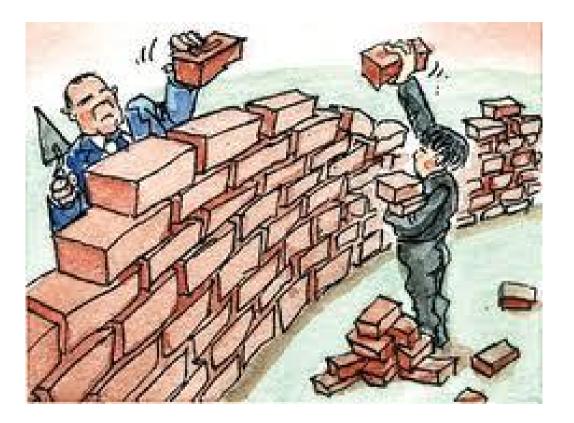
## Tariffs

- Most common way to restrict trade is through a tariff (historically called a "duty"), a tax specifically targeted towards internationally-traded goods
- Import tariff: tax on imported goods
  - This is by far the most common type of trade restriction
- Export tariff: tax on exported goods
  - Rare in developed countries but sometimes occurs in developing countries as a way to generate government revenue



## **Types of Tariffs**

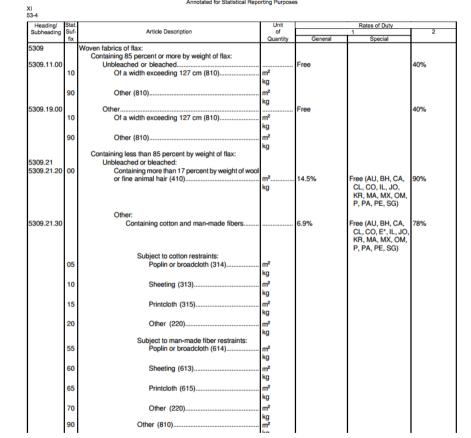
- Ad valorem tariff taxes a fixed percentage of the value of a good
  - e.g. 25% U.S. tariff on (prices of) imported trucks
- Specific tariff taxes a fixed sum per unit of a good
  - ∘ e.g. \$3/barrel of oil
- **Compound tariff** combines ad valorem and specific tariffs
  - Rare in developed countries but sometimes occurs in developing countries as a way to generate government revenue





## **Tariff Schedule**





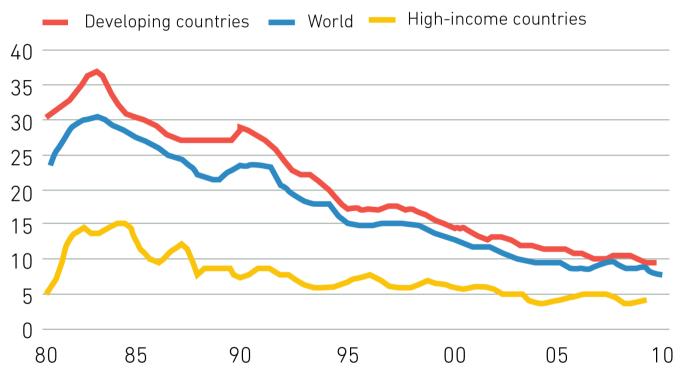
#### Harmonized Tariff Schedule of the United States (2016) Supplement-1

U.S. tariff schedule on imported woven flax fabrics, <u>Harmonized Tariff Schedule</u>, United States International Trade Commission Chapter 53, p. 53-4

## **Tariff History**



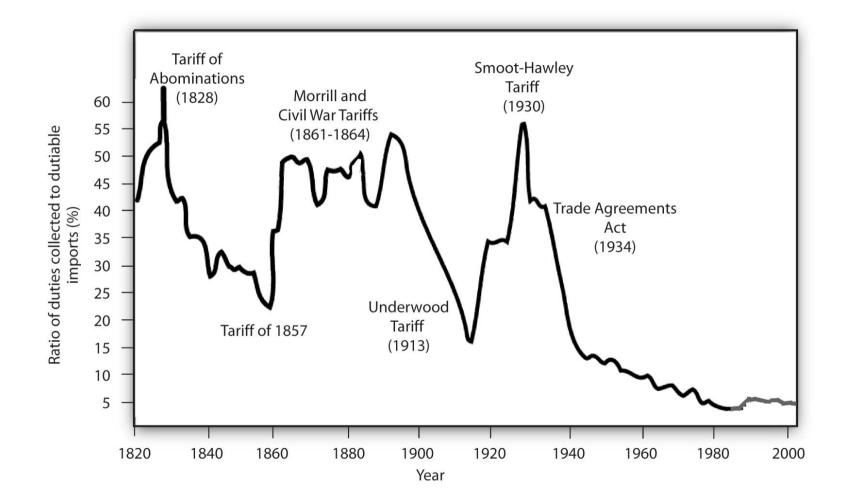
### Trends in tariff rates (%)



Source: World Bank

## **Tariff History**







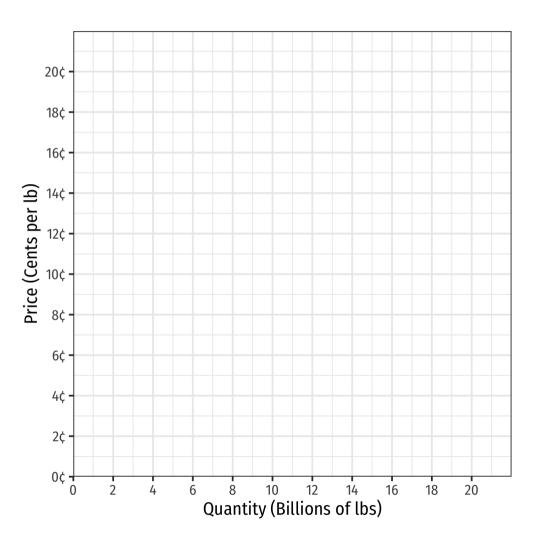
# Effects of an Import Tariff in a Small Country

- To analyze effects of a tariff (on imports), need to compare two cases:
- 1. Effect of a tariff in a "small" country
  - "Small" ⇒ its domestic market is too small to affect world prices
  - Effectively, it is a price-taker: it can import as much as it wants and not drive up the price
- 2. Effect of a tariff in a "large" nation
  - "Large" ⇒ changes in the country's domestic market *can* affect world prices



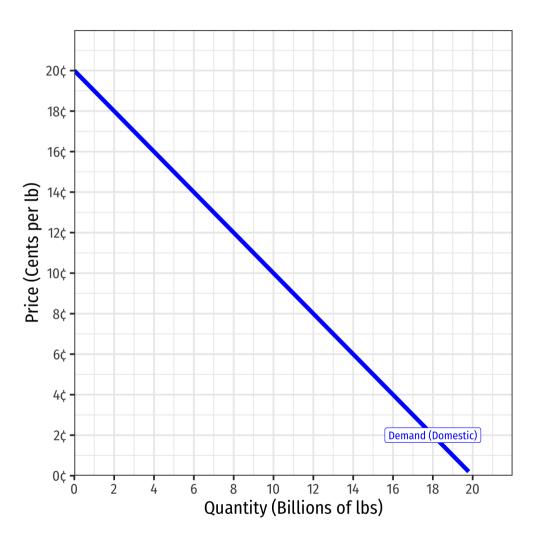


• Consider, for example, the sugar market in Belgium



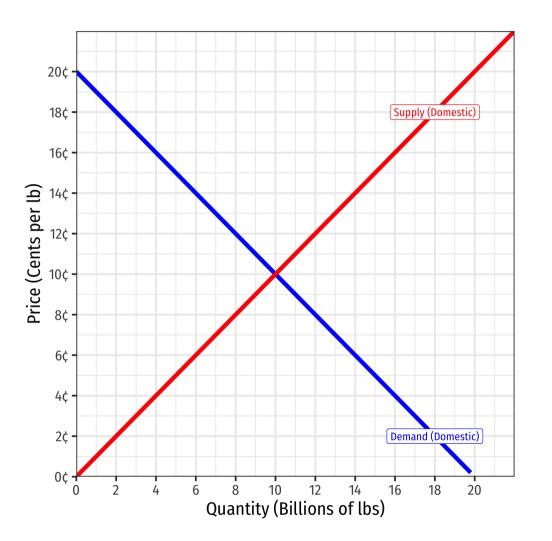
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- Consider, for example, the sugar market in Belgium
- **Domestic Demand** for sugar in Belgium



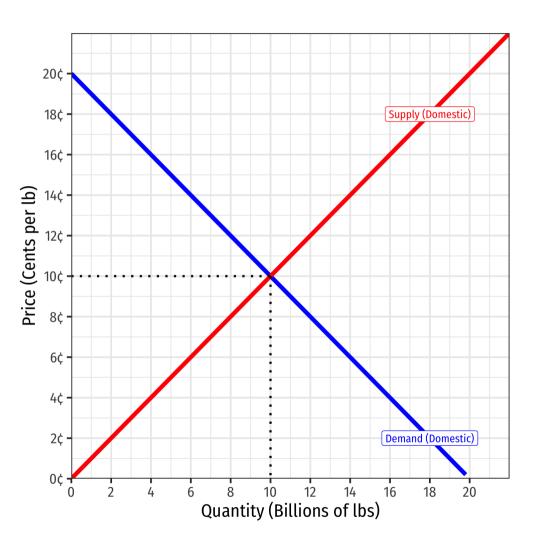


- Consider, for example, the sugar market in Belgium
- Domestic Demand for sugar in Belgium
- **Domestic Supply** of sugar in Belgium



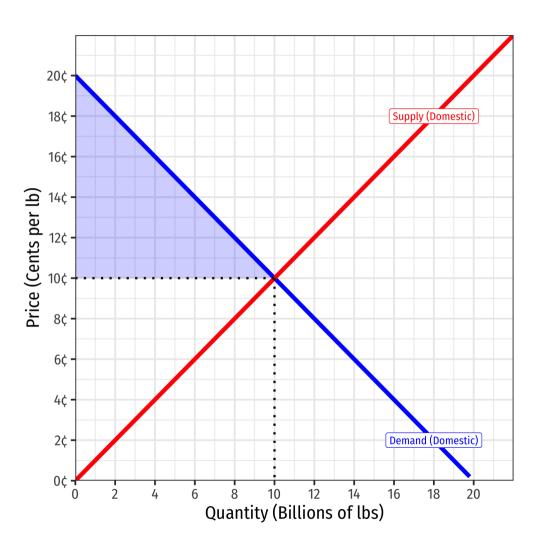


- Consider, for example, the sugar market in Belgium
- Domestic Demand for sugar in Belgium
- Domestic Supply of sugar in Belgium
- Autarky price: 10¢/lb, 10 billion lbs exchanged within Belgium



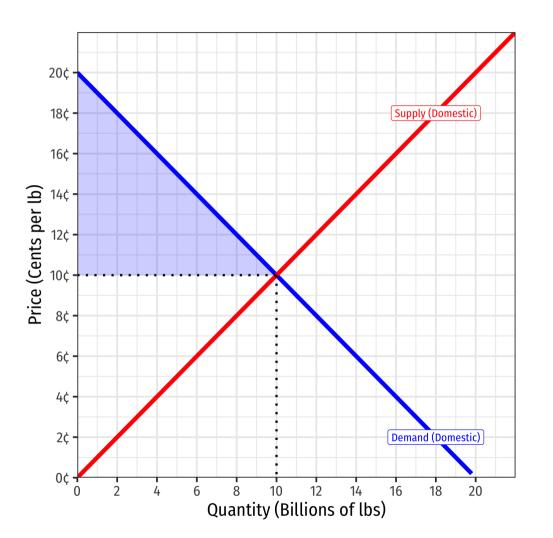


- Consider, for example, the sugar market in Belgium
- **Domestic Demand** for sugar in Belgium
  - Consumer surplus = WTP p\*
- **Domestic Supply** of sugar in Belgium
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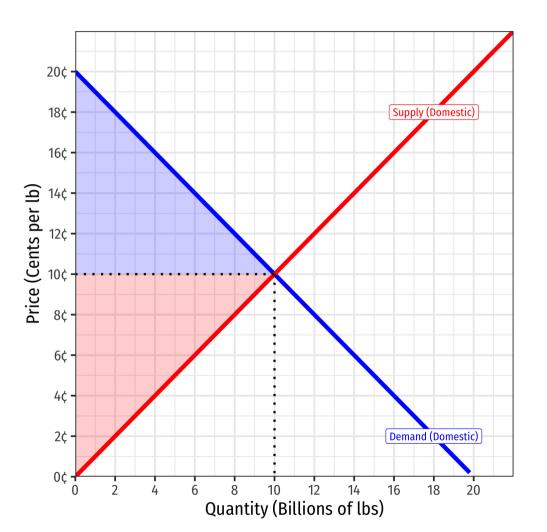


- Consider, for example, the sugar market in Belgium
- Domestic Demand for sugar in Belgium
  - Consumer surplus = WTP p\*
    = 0.5(10-0)(\$0.20-\$0.10) = \$0.5 billion
- Domestic Supply of sugar in Belgium
- Autarky price: 10¢/lb, 10 billion lbs exchanged within Belgium



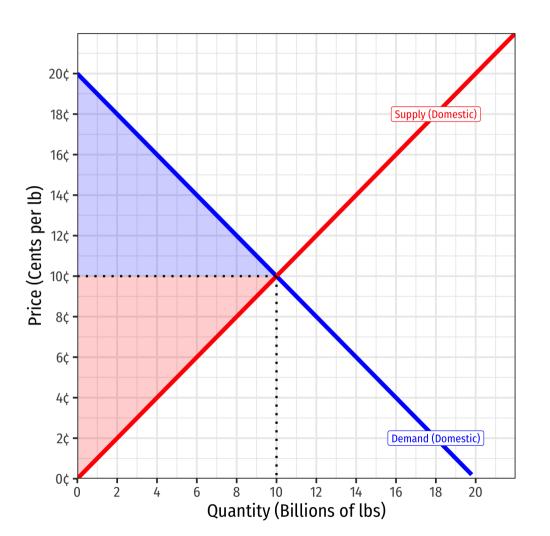


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- **Domestic Demand** for sugar in Belgium
  - Consumer surplus = WTP p\*
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- Domestic Supply of sugar in Belgium
  - **Producer surplus = p\* WTA**
- Autarky price: 10¢/lb, 10 billion lbs exchanged within Belgium



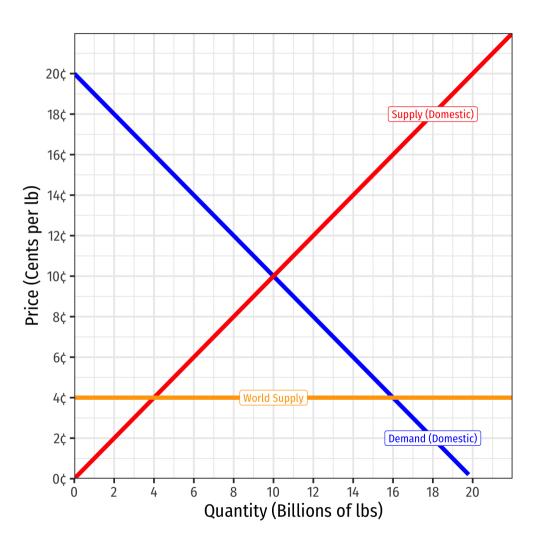


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  - = 0.5(10-0)(\$0.10-\$0.00) = \$0.5 billion
- Autarky price: 10¢/lb, 10 billion lbs exchanged within Belgium





- Consider, for example, the sugar market in Belgium
- Domestic Demand for sugar in Belgium
- Domestic Supply of sugar in Belgium
- Suppose Belgium opens up to international trade
- World Supply of sugar at 4¢/lb

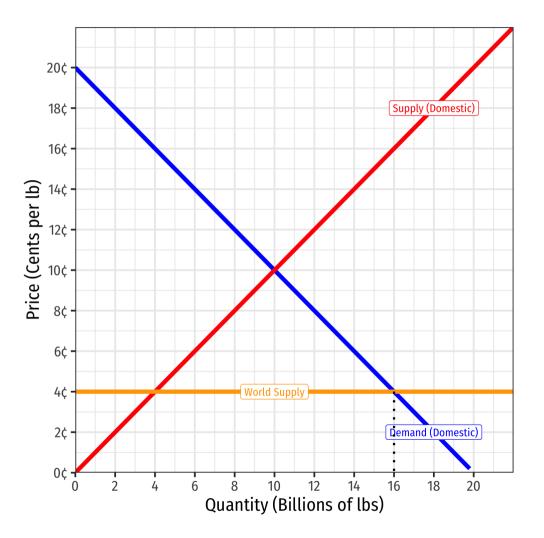






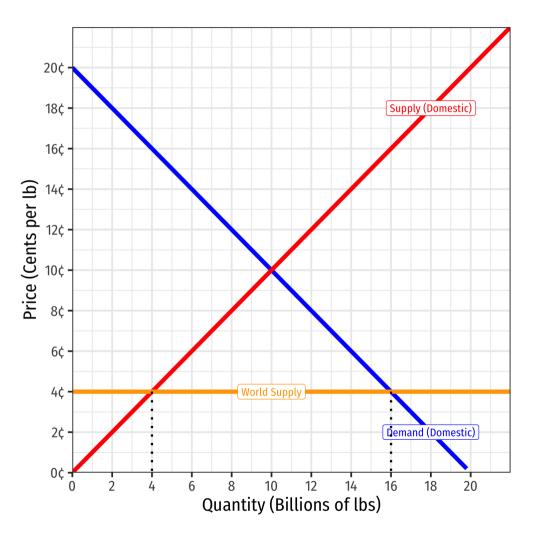
### • At 4¢/lb:

 Belgian consumers want to consume 16 bn lbs



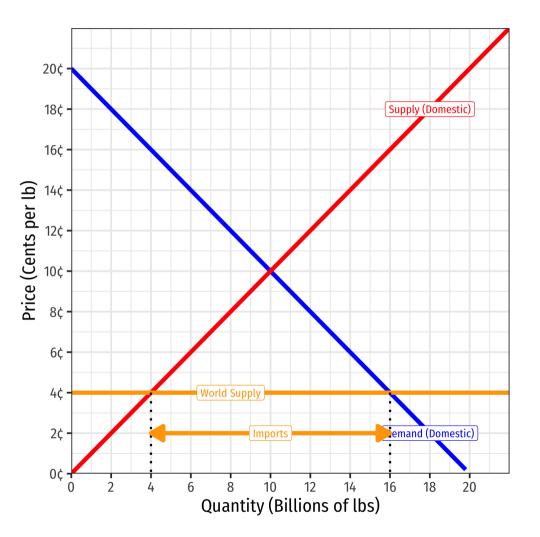


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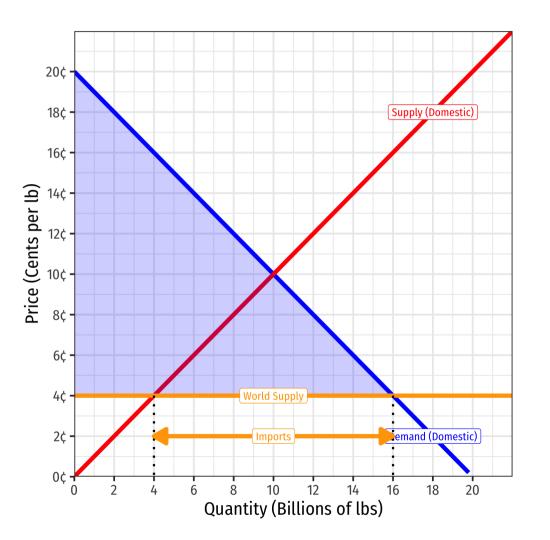


- At 4¢/lb:
  - Belgian consumers want to consume 16 bn lbs
  - Belgian producers will produce 4 bn lbs
  - Belgium will import 12 bn lbs from the rest of the world



- Under international trade:
- Consumer surplus = WTP p\*

• = 0.5(16-0)(\$0.20-\$0.04) = \$1.280 billion

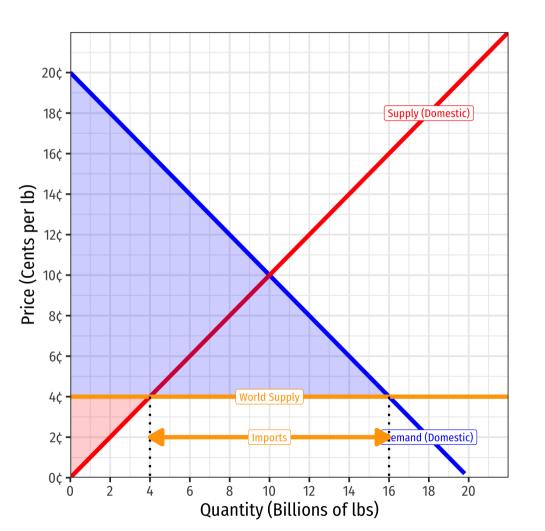


- Under international trade:
- Consumer surplus = WTP p\*

• = 0.5(16-0)(\$0.20-\$0.04) = \$1.280 billion

• **Producer surplus =** p\* - WTA

○ = 0.5(4-0)(\$0.04-\$0.00) = \$0.080 billion

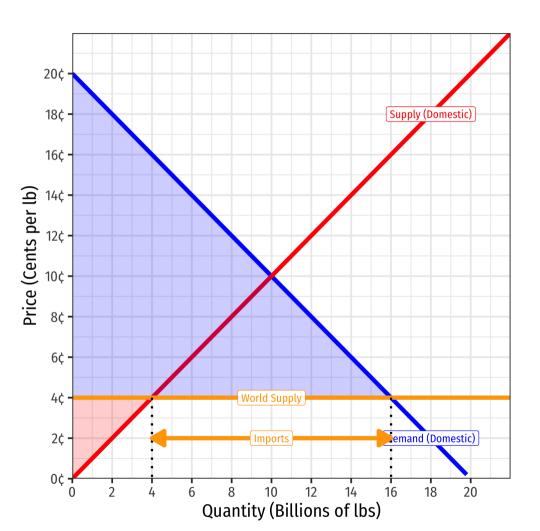




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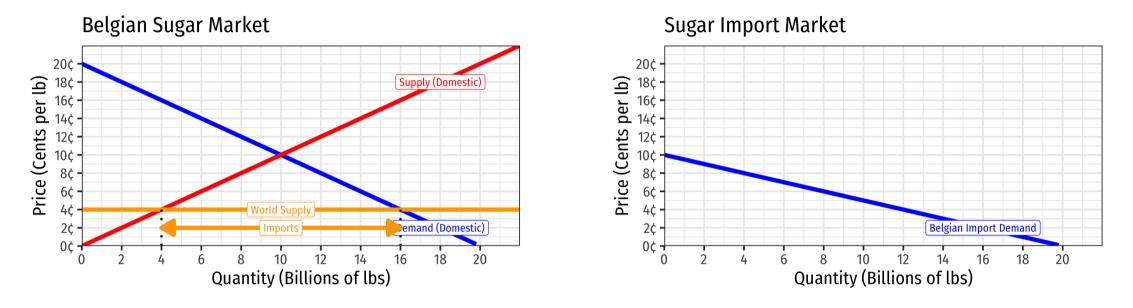
• = 0.5(16-0)(\$0.20-\$0.04) = \$1.280 billion

- **Producer surplus =** p\* WTA
  - = 0.5(4-0)(\$0.04-\$0.00) = \$0.080 billion
- Trade benefits Belgian consumers at expense of Belgian sugar producers
  - But gain is much bigger than loss!



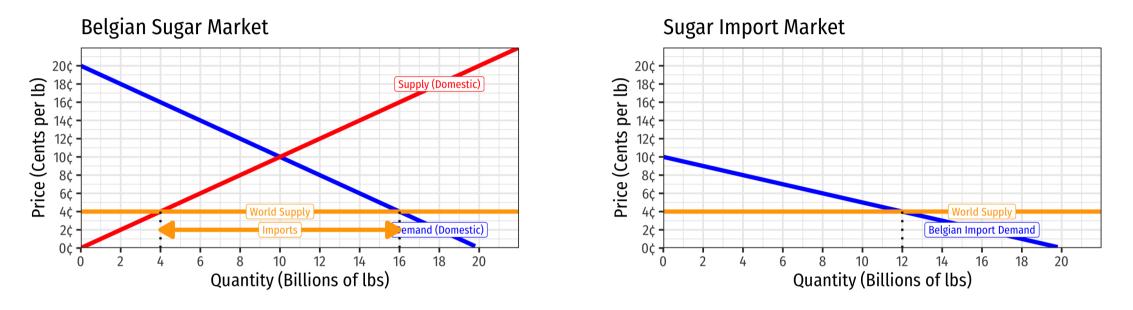






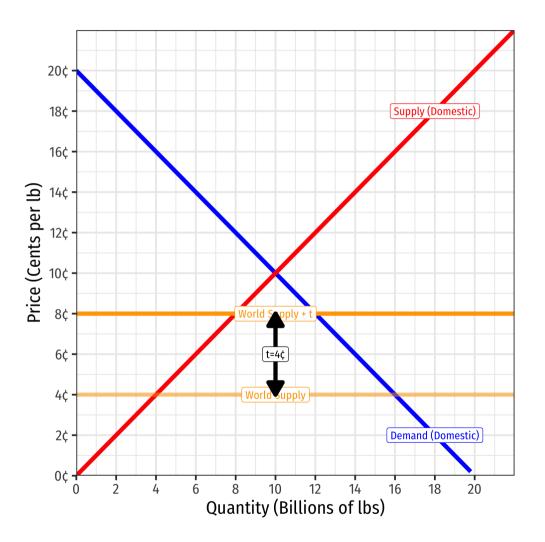
- We can trace Belgium's import demand from the world based on the world price
- Note at a price of ¢10 there is no import demand, all sugar can be produced in Belgium



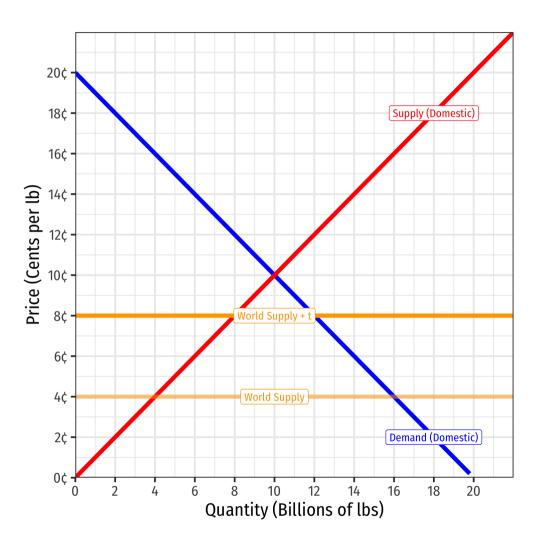


- We can trace Belgium's import demand from the world based on the world price
- Note at a price of ¢10 there is no import demand, all sugar can be produced in Belgium
- We have been assuming the world supply of sugar is perfectly elastic at  $4 \ensuremath{\varsigma}$
- Sets equilibrium amount of imports in Belgium, 12 bn lbs imported

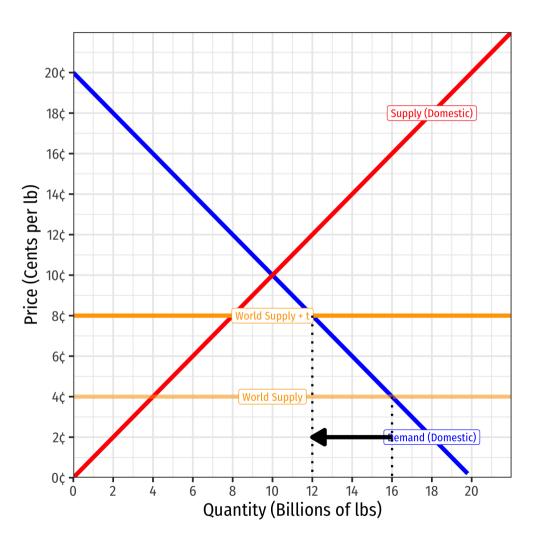
• Suppose the government levies a 4¢/lb tariff on sugar imports



- Suppose the government levies a 4¢/lb tariff on sugar imports
- At new domestic sugar price of 8¢/lb

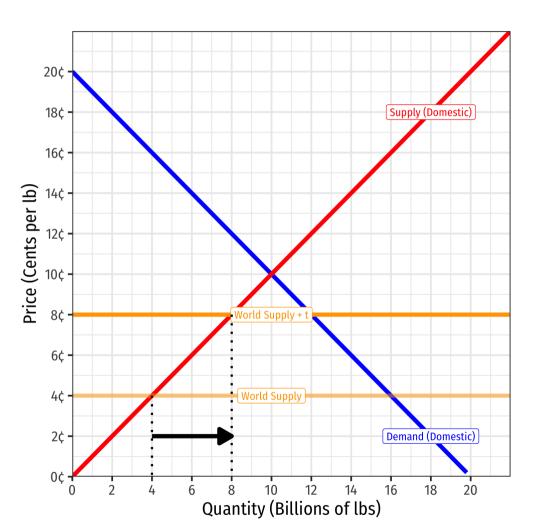


- Suppose the government levies a 4¢/lb tariff on sugar imports
- At new domestic sugar price of 8¢/lb
  - Belgian consumers want to consume 12 bn lbs (less than before)



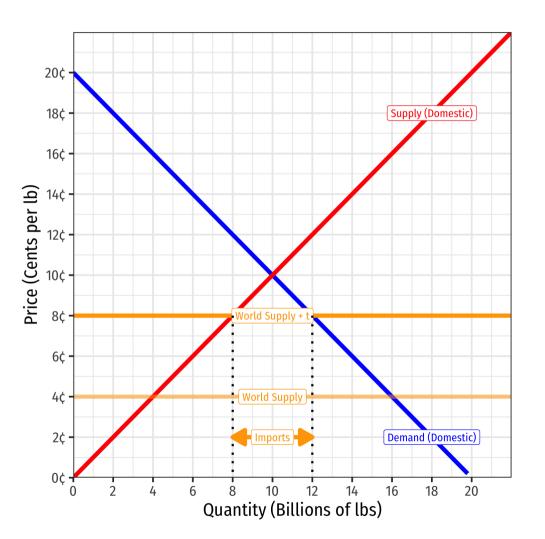


- Suppose the government levies a 4¢/lb tariff on sugar imports
- At new domestic sugar price of 8¢/lb
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  - Belgian producers will produce 8 bn lbs (more than before)



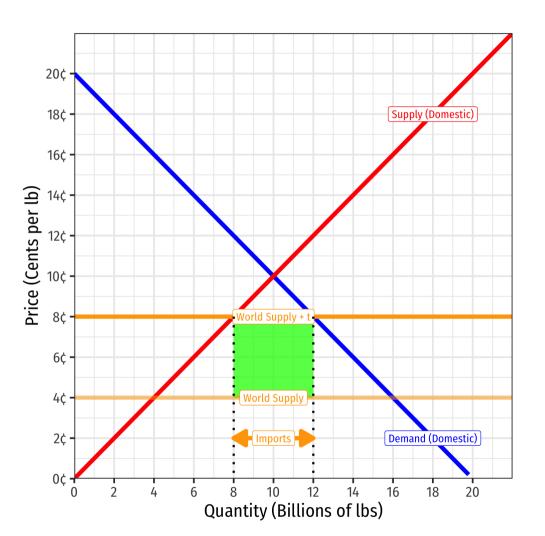


- Suppose the government levies a 4¢/lb tariff on sugar imports
- At new domestic sugar price of 8¢/lb
  - Belgian consumers want to consume 12 bn lbs (less than before)
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  - Belgium will import 4 bn lbs from the rest of the world (less than before)



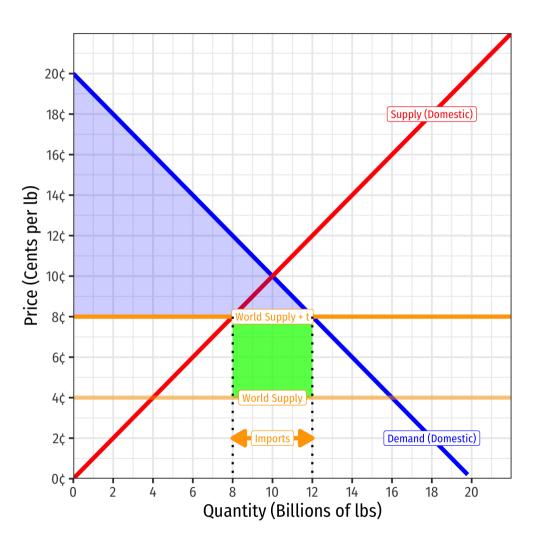


- Suppose the government levies a 4¢/lb tariff on sugar imports
- At new domestic sugar price of 8¢/lb
  - Belgian consumers want to consume 12 bn lbs (less than before)
  - Belgian producers will produce 8 bn lbs (more than before)
  - Belgium will import 4 bn lbs from the rest of the world (less than before)
- Tariff is a tax, so government earns revenue:



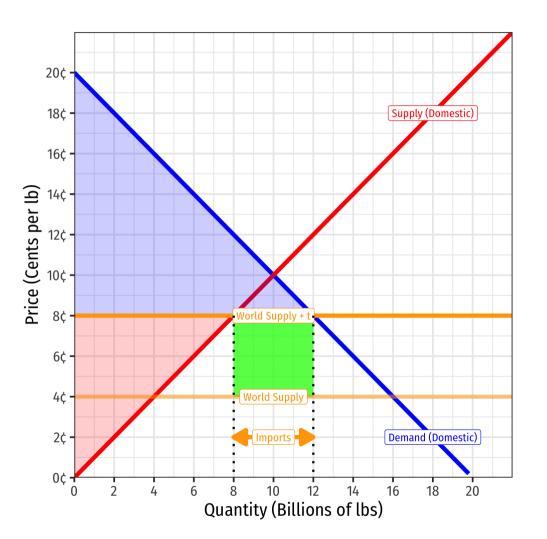


- Under the tariff:
- Consumer surplus = WTP p\*
  - = 0.5(12-0)(\$0.20-\$0.08) = \$0.720 billion
  - Less than before (free trade)



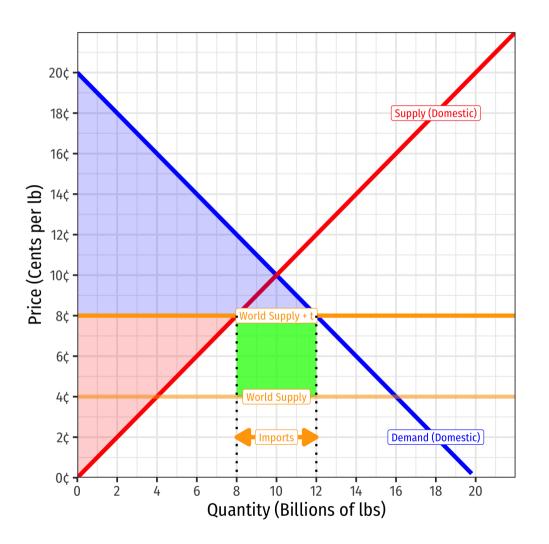


- Under the tariff:
- Consumer surplus = WTP p\*
  - = 0.5(12-0)(\$0.20-\$0.08) = \$0.720 billion
    Less than before (free trade)
- **Producer surplus** = p\* WTA
  - = 0.5(8-0)(\$0.08-\$0.00) = \$0.320 billion
  - More than before (free trade)

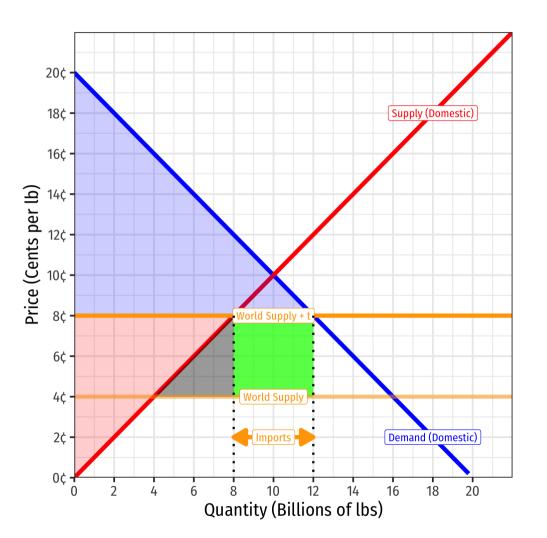




- Under the tariff:
- Two new sources of market inefficiency created, "deadweight loss (DWL)"

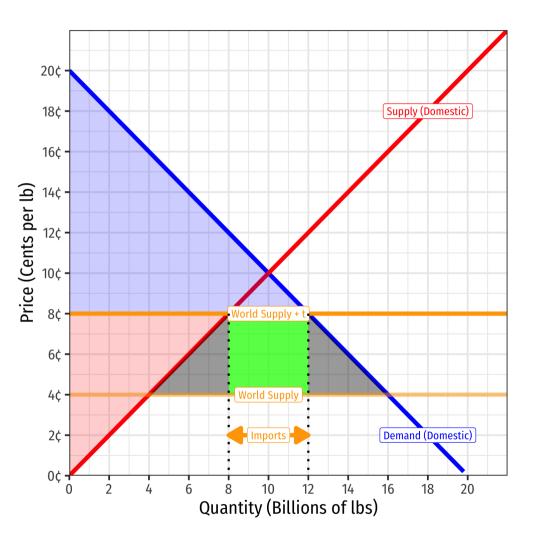


- Under the tariff:
- Two new sources of market inefficiency created, **"deadweight loss (DWL)"** 
  - Inefficient domestic production (cheaper for foreigners to produce sugar)
  - 0.5(8-4)(\$0.08-\$0.04) = \$0.080 Billion





- Under the tariff:
- Two new sources of market inefficiency created, **"deadweight loss (DWL)"** 
  - Inefficient domestic production (cheaper for foreigners to produce sugar)
  - 0.5(8-4)(\$0.08-\$0.04) = \$0.080 Billion
  - 1. Lost gains from exchange (consumers wanted to buy more from world)
  - 0.5(16-12)(\$0.08-\$0.04) = \$0.080 Billion







World Supply +

World Supply

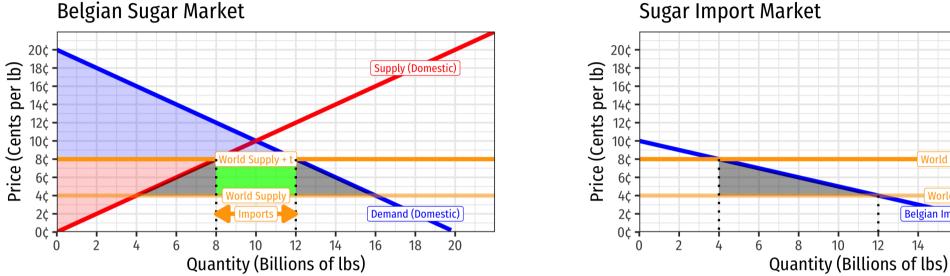
**Belgian Import Demand** 

16

14

18

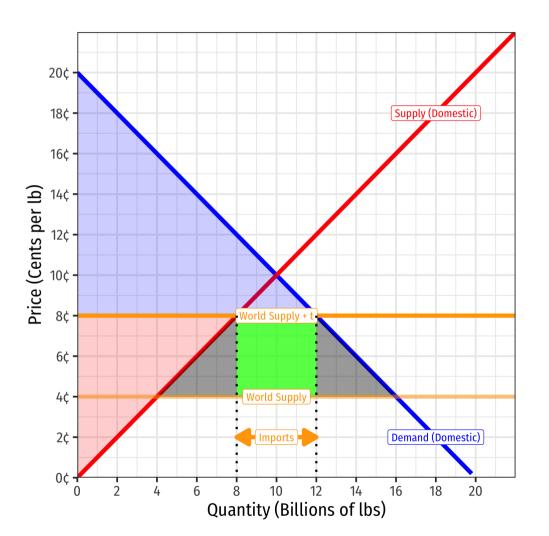
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Sugar Import Market

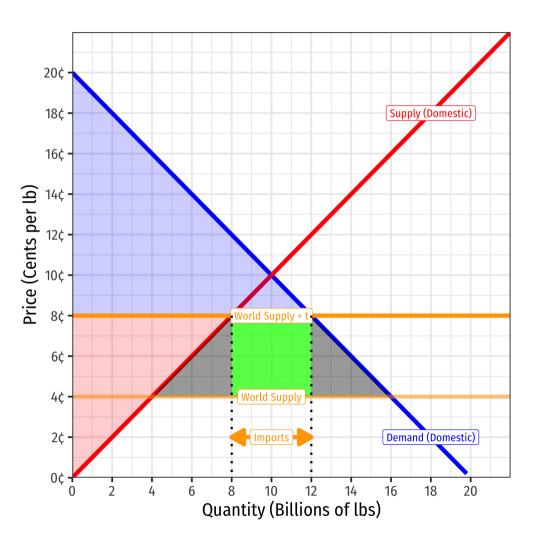
- Can also see this in the import market
- Decline of imports at higher price in Belgium
- Size of DWL in import market = sum of both DWL triangles in Belgian market (\$0.160 bn)

- Domestic consequences of tariff:
- **1**. Decrease in consumer surplus:
  - \$0.720 bn-\$1.280 bn = -\$0.460 bn
- 2. Increase in producer surplus:
  - \$0.320 bn-\$0.080 bn = \$0.240 bn
- 3. Government tax revenue:
  - ∘ **\$0.160 bn**
- 4. Deadweight losses
  - \$-0.080 bn \$0.080 bn = -\$0.160 bn





- Domestic consequences of tariff:
- A \$240m gain to a small group of domestic sugar producers at a \$460m expense to consumers
- Concentrated benefit, dispersed cost each consumer pays \$0.04/lb more for sugar
- Harm to foreigners: hurts exporters and consumers in other countries from lost trade





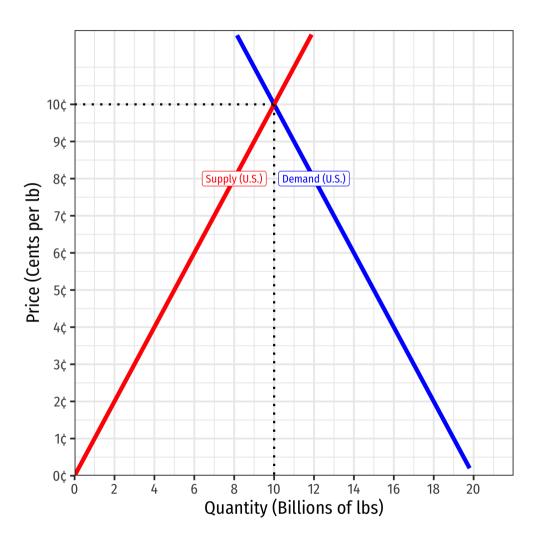


#### Large Countries in International Trade

- A "large country" has a sufficiently large domestic demand to affect international prices
- The decrease in domestic demand from an import tariff (from higher import price) is sufficiently large to lower the world price of the good
- This is called the **"terms of trade effect"** of a tariff
  - can provide a *benefit* to domestic country
  - harms foreign exporters due to lower world price

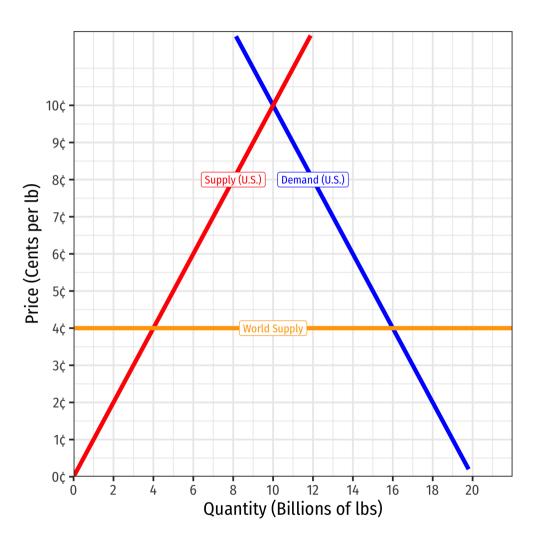


- Consider, for example, the sugar market in the U.S.
- Autarky price: 10¢/lb, 10 billion lbs exchanged within U.S.

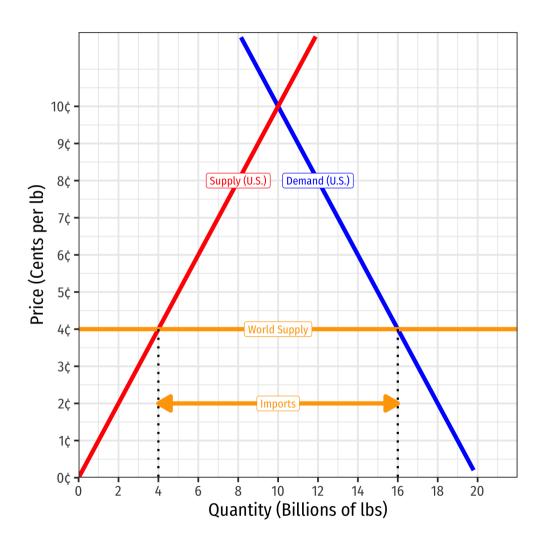




- Suppose U.S. opens up to international trade
- World Supply of sugar at 4¢/lb:

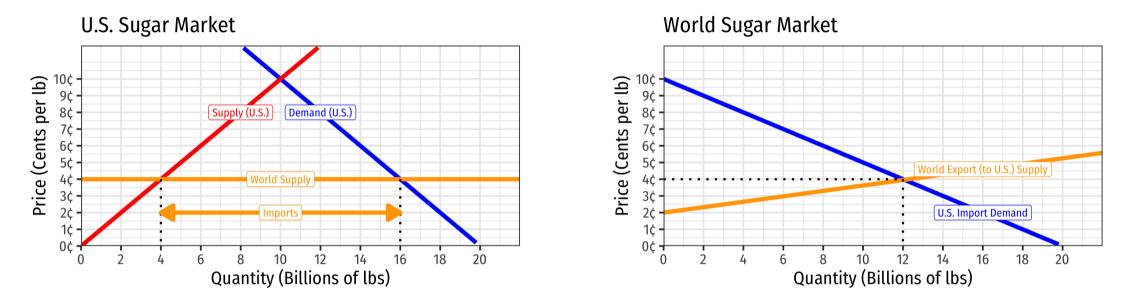


- Suppose U.S. opens up to international trade
- World Supply of sugar at 4¢/lb:
  - U.S. consumers want to consume 16 bn lbs
  - U.S. producers will produce 4 bn lbs
  - U.S. will import 12 bn lbs from the rest of the world





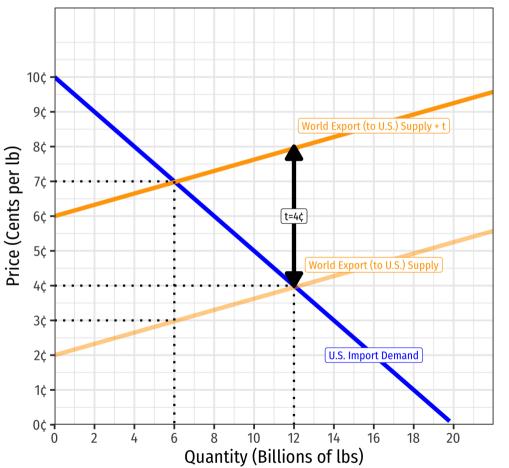




- We can trace U.S.'s import demand from the world based on the world price
- Because U.S. is a large country, the world supply curve (exports from other countries) to U.S. is *upward* sloping
  - sufficiently high demand from U.S. stimulates production abroad for export to U.S.
- Imagine autarky equilibrium price in exporting countries is 2¢; once they can get higher price in U.S., start exporting
- Sets equilibrium amount of imports in U.S., 12 bn lbs imported at 4¢

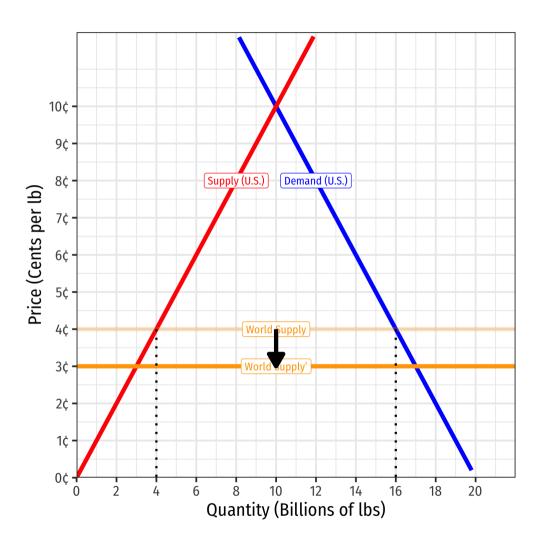
- Now suppose U.S. imposes a 4¢/lb tariff on imported sugar
- Increase in costs to world sugar exporters decreases world export supply by 4¢/lb
- New equilibrium is for U.S. to import 6 bn lbs at 7¢/lb
  - But 4¢/lb of the imports are paid to U.S. government as tariffs
- Exporters to U.S. recieve *net price* (after taxes) of 3¢/lb
- Important: raise in price to U.S. consumers is less than the full 4¢/lb!
  - Tariff on the massive U.S. market has lowered the world price of sugar because of decreased world supply, the terms of trade effect

#### World Sugar Market



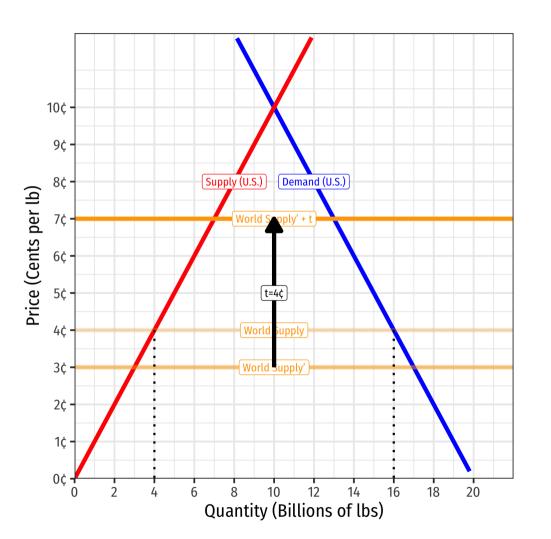


- Now suppose U.S. imposes a 4¢/lb tariff on imported sugar
- Due to the terms of trade effect, world price of sugar will fall from less U.S. demand (to 3¢/lb)



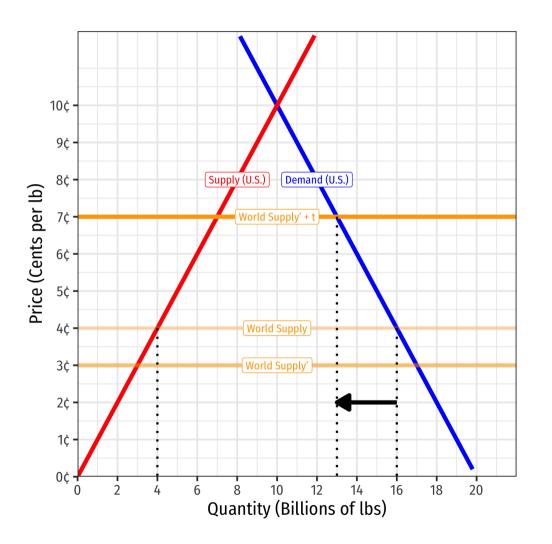


- Now suppose U.S. imposes a 4¢/lb tariff on imported sugar
- Due to the terms of trade effect, world price of sugar will fall from less U.S. demand (to 3¢/lb)
- The 4¢/lb is levied on this *new, lower* world price of sugar, raising price of sugar in U.S. to 7¢/lb

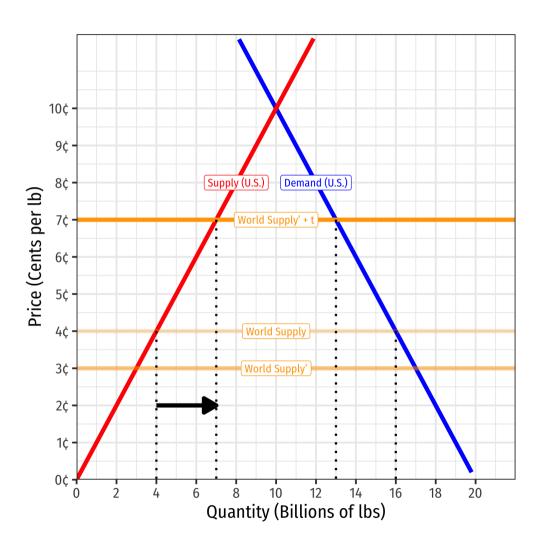




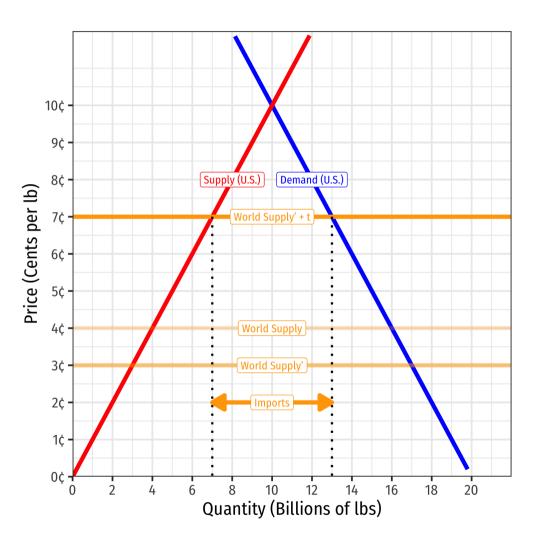
- At new domestic price of 7¢/lb:
  - U.S. consumers want to consume 13 bn lbs (less than before)



- At new domestic price of 7¢/lb:
  - U.S. consumers want to consume 13 bn lbs (less than before)
  - U.S. producers will produce 7 bn lbs (more than before)

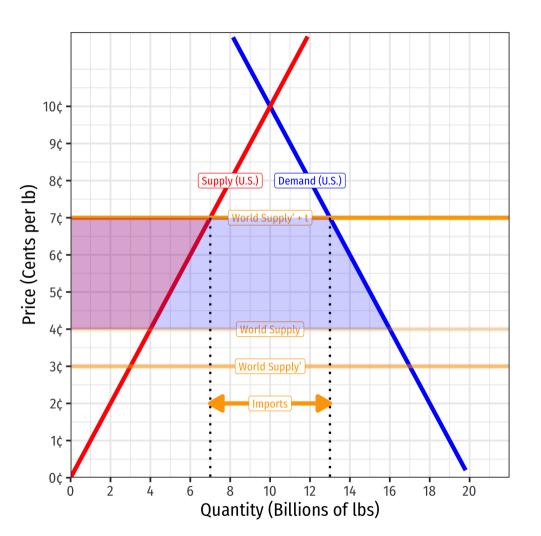


- At new domestic price of 7¢/lb:
  - U.S. consumers want to consume 13 bn lbs (less than before)
  - U.S. producers will produce 7 bn lbs (more than before)
  - U.S. will import 6 bn lbs from rest of the world (less than before)
- Note the changes are not as much as it was to the small country
  - U.S. "market power" forces down world price



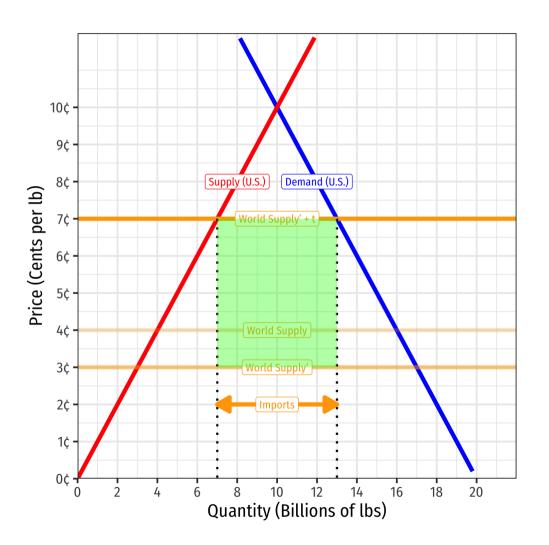


- **Loss** to U.S. consumer surplus (but less than for small country)
- Gain to U.S. producer surplus (but less than for small country)
  - Transfer of some CS to PS

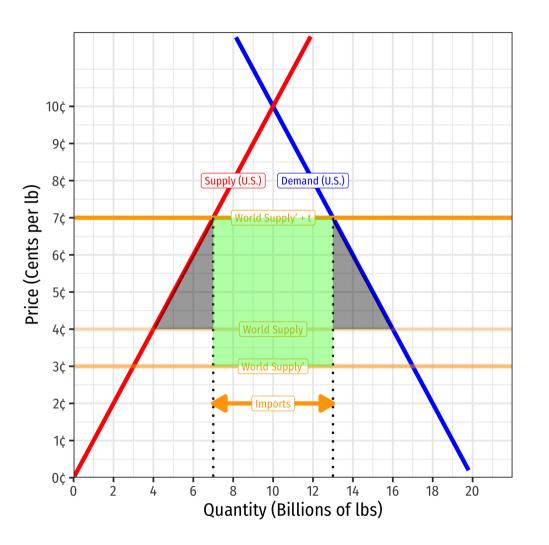




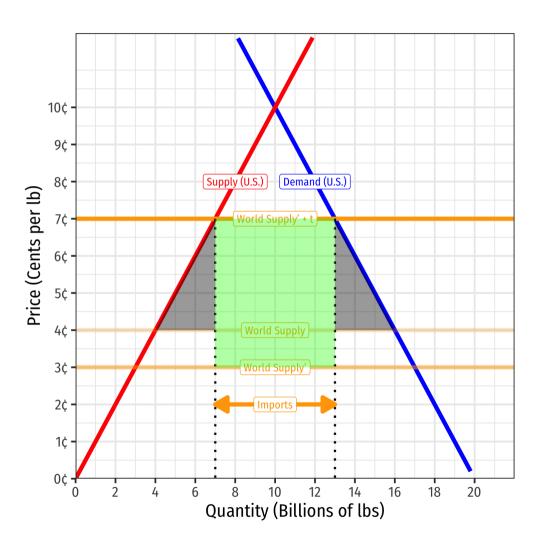
- Tariff will collect revenue for government
  - $\circ$  4¢/lb  $\times$  6 bn lbs = \$0.240 bn



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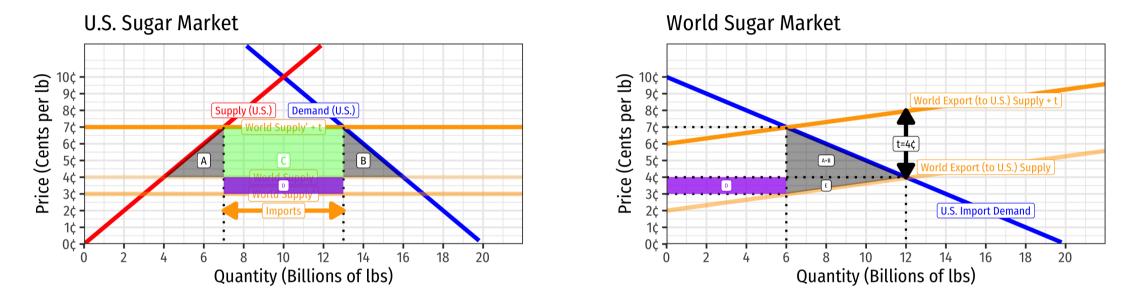


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  - $\circ$  4¢/lb  $\times$  6 bn lbs = \$0.240 bn
- DWLs from productive and consumption inefficiencies
  - 2 × \$-0.045 bn = **-\$0.090 bn**
- But: gain in tariff revenue exceeds inefficiency (DWL)!
  - Tariff brings a net increase in U.S. national welfare!



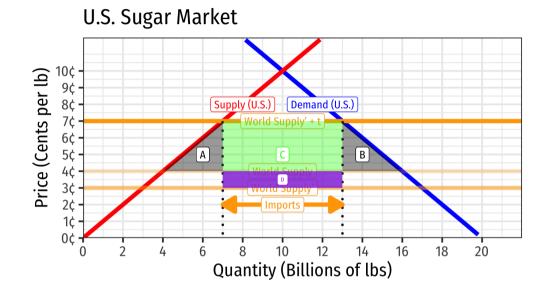




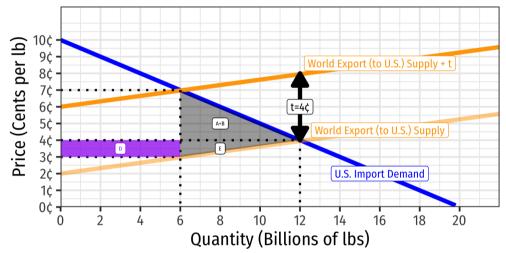


- Area **D** is the **Terms of trade** gain for U.S. (loss to world) due to tariff
- U.S. deadweight loss (A+B) < U.S. tariff revenue (C+D)
- Foreign loses deadweight loss (F) from lost export opportunities





World Sugar Market



- Welfare changes:
  - To US: (C+D)-(A+B), net gain!
  - To Rest of World: -(D+E), net loss
  - Whole World: C-(A+B+E), net loss
- A "beggar thy neighbor" approach to increasing national welfare

## **Big vs. Small Comparisons**

- Both countries start out with same world price, imports, domestic demand and supply
- With free trade:

Country	$p^{*}$	$q^*$	$\operatorname{\textbf{Domestic}} q$	Imports	CS	PS	Tax Revenue	DWL
Both	\$0.04	16 bn	4 bn	12 bn	\$1.280 bn	\$0.080 bn	\$0	\$0

• With same 4¢ tariff on imports:

Country	$p^{*}$	$q^*$	${\rm Domestic} q$	Imports	$\Delta$ CS	$\Delta$ PS	Tax Revenue	DWL	$\Delta$ Net Welfare
Small (Belgium)	\$0.08	12 bn	8 bn	4 bn	-\$0.560 bn	\$0.240 bn	\$0.160 bn	-\$0.160 bn	-\$0.160 bn
Large (U.S.)	\$0.07	13 bn	7 bn	6 bn	-\$0.435 bn	\$0.165 bn	\$0.240 bn	-\$0.090 bn	\$0.030 bn

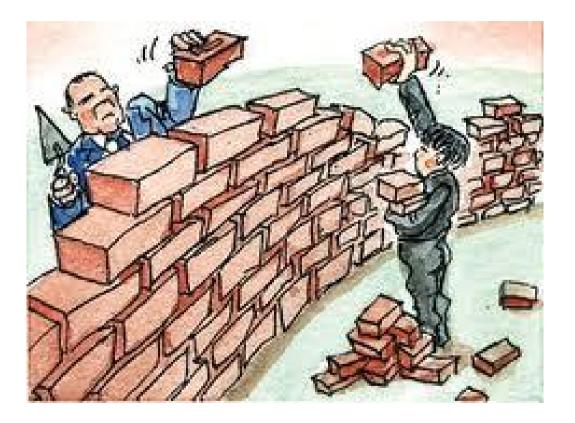




# **Optimal Tariff Theory**

# **Optimal Tariff Theory**

- For a large country, a tariff decreases volume of trade but improves country's terms of trade
  - Gain of tariff revenue (C+D)
  - Loss of deadweight loss (A+B)
- Net effect is a slight increase in (big) country's welfare
  - Note tariffs always are a net harm to a small nation!
- Thus, there exists some **optimal tariff**  $\tau > 0$ that maximizes net gains from tradeoff between terms of trade improvements against decline in trade



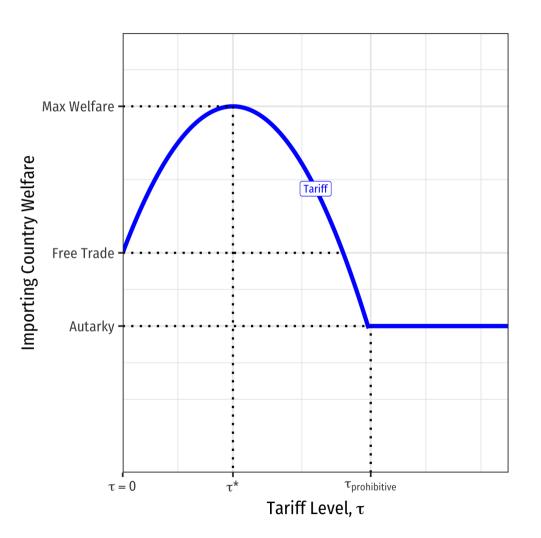


# **Optimal Tariff Theory (in a Large Country)**

- au=0: free trade
- For low levels of au, terms of trade gain exceed deadweight loss

○ (C+D) > (A+B)

- For high levels of au, deadweight loss exceeds terms of trade gain
  - $\circ$  (C+D) < (A+B)
- Extremely high levels of au will close off trade completely
- Some optimal  $\tau^{\star}$  that maximizes welfare gain to importer





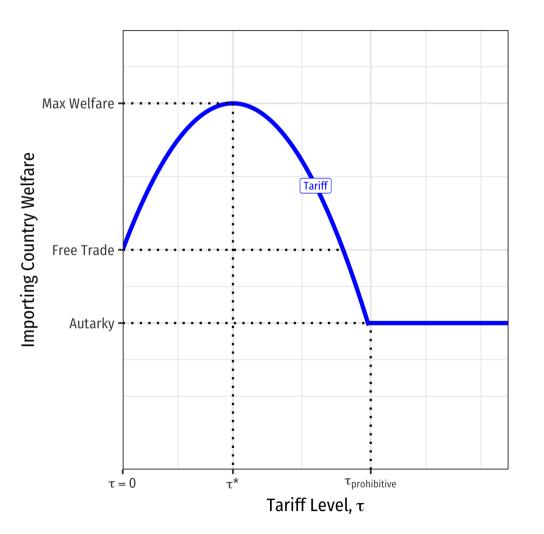
Optimal Tariff: Inversely Related to Supply Elasticity

\$\tau^{\star} = \frac{1}{\varepsilon\_{x}}\$\$

• The optimal tariff is inversely related to the price elasticity of foreign export supply

 $arepsilon_x = rac{\%\Delta q_s}{\%\Delta p}$ 

- More elastic: flatter curve, lower tariff
- Less elastic: steeper curve, higher tariff
- Note: for a small country, foreign export supply is perfectly elastic ( $\varepsilon_x = \infty$ ), so no tariff is optimal

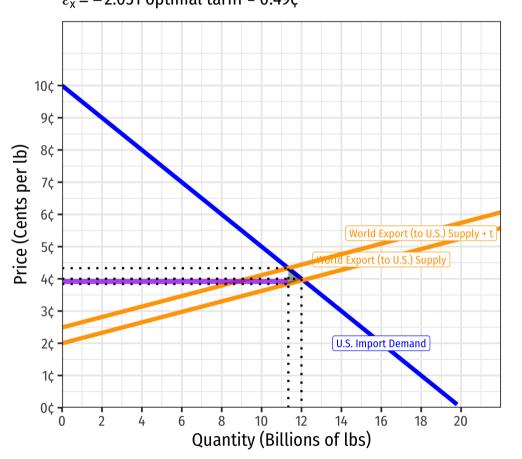




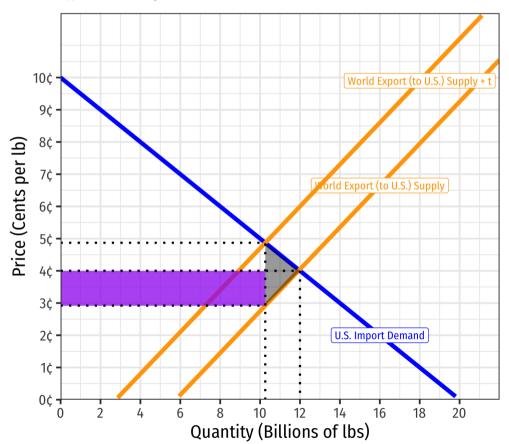
# **Optimal Tariff: Inversely Related to Supply Elasticity**







Less Elastic World Export Supply  $\varepsilon_x = -0.512$  optimal tariff = 1.95¢



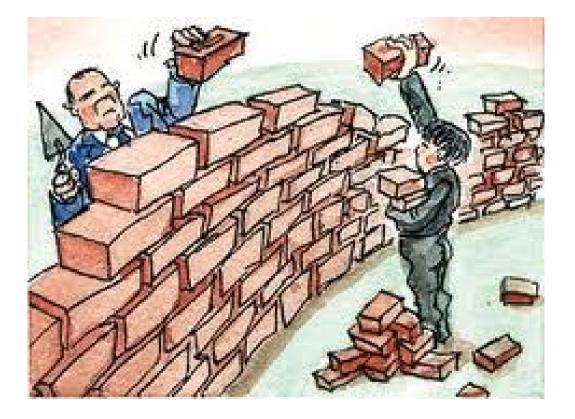
# **Optimal Tariff Theory vs. the Real World**

- Economic theory shows the **theoretical possibility** of how tariffs might increase national welfare
- Regardless, tariffs harm welfare of trading partners (exporting countries)
- Politically and practically, trading partners might retaliate against tariffs with their own tariffs
  - Might degenerate into a trade war where potential gains from trade are lost

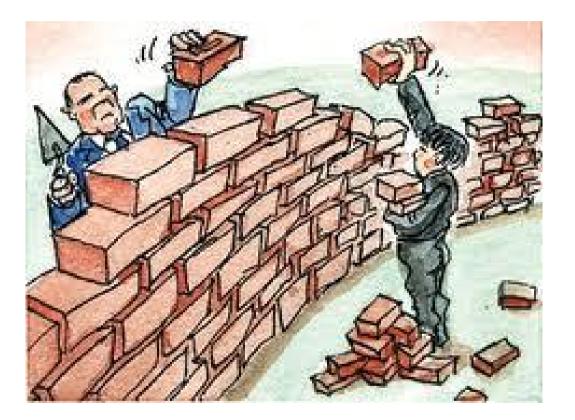




- How much do tariffs protect domestic industry?
- Seems logical to just count the percent an ad valorem tariff raises price over free trade price
  - This is the nominal rate of protection: the % increase in price
  - e.g. a 50% *ad valorem* tariff raises price
     50%
  - for specific tariffs, divide
     price with tariff
     price without tariff



- Two problems with nominal rate of protection:
- 1. If the country is "large", part of the tariff's effect will be to *lower foreign export prices* rather than just raise domestic prices
- 2. Tariffs may have different effects on different *stages* of production for a good





 Better to think about the effective rate of protection as the percent change in domestic value added

 Example: Suppose cars sell on world market for \$8,000, and car parts sell for \$6,000. If a country buys car parts and assembles them into cars, the domestic value added is:

8,000 - 6,000 = 2,000





- Suppose Home wants to develop a domestic **auto assembly** industry
  - **Domestic value added from imports is:**

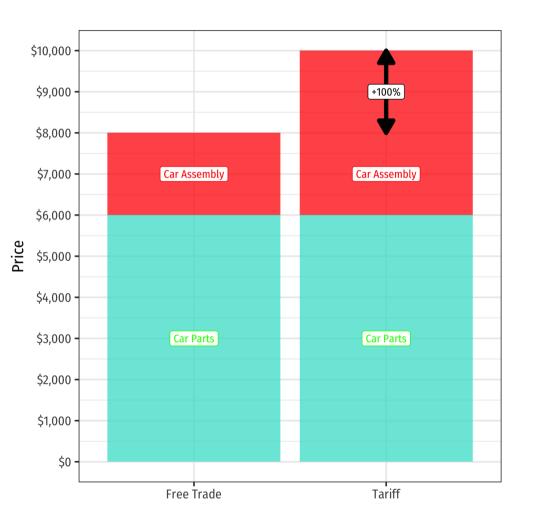
\$8,000 - \$6,000 = \$2,000

- Home places a **25% tariff** on **imported cars**, raising the price of cars in Home to \$10,000
  - **Domestic value added from imports is:**

10,000 - 6,000 = 4,000

• **Domestic value added** changes by:

$$rac{\$4,000-\$2,000}{\$2,000} imes 100 = 100\%$$





- Suppose Home instead wants to develop a domestic car parts industry
  - **Domestic value added from imports is:**

\$8,000 - \$6,000 = \$2,000

- Home places a **25% tariff** on **imported car** *parts*, raising the price of car parts in Home to \$7,500
  - Domestic value added for car parts manufacturers is:

\$\$7,500

• Changes by:

$$\frac{\$7,500-\$6,000}{\$6,000}\times100$$





- Suppose Home instead wants to develop a domestic car parts industry
  - **Domestic value added from imports is:**

\$8,000 - \$6,000 = \$2,000

- What about for **assemblers** of cars?
  - Domestic value added for car assemblers is:

\$8,000 - \$7,500 = \$500

• Changes by:

$$\frac{\$500-\$2,000}{\$2,000}\times100$$





- We can see that the **structure of tariffs** often impact different stages of the production process differently
- Here, a tariff on car parts gave 25% more protection to domestic car parts producers, at the expense of a 75% loss to domestic car assemblers





- In general, we see that effective rate of protection  $\neq$  nominal tariff rate
  - May be higher or lower, or even negative
- Tariffs on foreign inputs generate *negative* effective rates of protection, and tariffs on final products generate *positive* eeffective rates of protection for a country's domestic industry

